MINUTES

KEIZER CITY COUNCIL
Monday, July 6, 1992
Robert L. Simon Council Chambers
Keizer City Hall

CALL TO ORDER

Mayor Orcutt called the regular meeting to order at 7:30 p.m. Roll call was taken as follows:

Present
Andrew J. Orcutt, Mayor
Mike Hart, Councilor
Dennis Koho, Councilor
Jerry McGee, Councilor
Al Miller, Councilor (arrived 7:35 p.m.)
Bob Newton, Councilor
Joe Van Meter, Councilor

Staff
Donald H. Otterman, City Manager
John Morgan, Community Development Director
Skip Wendolowski, City Planner
Charles Stull, Chief of Police
Wally Mull, Public Works Director
Shannon Johnson, City Attorney
Linda Sanders, Recording Secretary

PUBLIC TESTIMONY

Giving testimony was:
Diane Burns, a citizen and a representative of the Neighborhood Watch program. Ms. Burns stated she had initially been hostile to the Keizer Police Department because of some unfavorable experiences. After she discovered some of her neighbors were drug dealers, she began working to begin a Neighborhood Watch. In the beginning the Police Department thought they would not have enough staff to begin the program. She and Sgt. Jenness attended a Neighborhood Watch meeting in Salem. She felt the Keizer Police Department needed more interaction with the citizens and the Watch program would help. Since Neighborhood Watch has begun in Keizer, Ms. Burns' attitude regarding the Department has changed and she said cutting personnel would be a detriment to this program. In discussion with Neighborhood Watch captains regarding the levy, she found the biggest complaint was not with the Police Department but with the way money was being spent outside the Department. They believe money must be put in the Police Department to insure safe neighborhoods. Citizens need to be involved with the Department on all level, also. Security is an important issue and Ms. Burns stated people must be available to answer the phones. The person at the desk can be just as important as saving some one's life.

Councilor McGee commented that Ms. Burns was the driving force with the Police help behind the Neighborhood Watch program which is now up to 10 Watches. He said that

Ms. Burns is an example of what one individual can do.

COMMITTEE REPORTS
Volunteer of the Month

Mike Gainer, representing the Keizer Volunteer Coordinating Committee presented the Volunteer of the Month for July as Dick Inman. Mr. Inman has been involved with the City since 1983. He has been involved with the City Parks doing "grunt" work including installing signs at Sunset and Claggett parks and basketball equipment, planting trees and plants at Claggett Park and provided equipment, transportation and labor for the Annual cleanup at Claggett Park. He has been a member of the Budget Committee since incorporation. Mr. Gainer noted he had known of Dick's work and the summary given was only a modest description.

Mayor Orcutt presented the July 1992 Volunteer of the Month plaque to Mr Inman.

PUBLIC HEARINGS
Comprehensive Park System Plan

The Mayor opened the Public Hearing.

Giving the staff report was Wally Mull, Public Works Director. Mr. Mull related the history of the Comprehensive Park Plan. One of the 1991 goals of the Council was to establish the direction of Keizer's Park system by developing a plan. OTAK was approved on October 21, 1991 by the Council as the company best suited to do the consulting work after proposals were received from seven firms. He stated the City had no previous plan and applications for grant monies require a plan. System Development Fees also must be based on a plan documenting the fiscal impact development has on, in this case, the City Park System.

Mr. Mull stated that OTAK had been very complete and sensitive to the needs of the City. The plan includes direct input from the Parks Board, City Staff and the citizens. He noted a major consideration in the plan was the results of a phone survey. The survey was designed to determine what residents would like to see in the parks, how to prepare for the future and what they are willing to pay for. The plan deals with the preservation of open space and can be used for many years to come.

Mr. Mull said that the plan had been reviewed by LCDC and the Keizer Planning Commission. If the plan is adopted, the City can apply for grants and collect a Systems Development Fee to be used for park improvements and acquisition. There should be no negative financial impact although the plan does recommend monies being spent in areas not previously targeted which should save the City money. Mr. Mull stated the staff recommended that the City Council accept the Comprehensive Park System Development Plan as prepared by OTAK Inc.

Speaking in the hearing was Marian Drake, Mail Slot #101, 115 Madison St., Salem, Oregon, 97303. Ms. Drake stated she had a copy of the Master Plan and developed a document in response to the Plan. Copies of her document were available to those interested. She felt some things were overlooked by the plan. One of those items was regarding a Keizer City Park similar to those found in cities in our area. The standard for the development of park acreage relates to local characteristics and the facility inventories. These serve as guidelines to estimate the number of acres needed to meet the local recreation demand. The recommended northwest standard is comparable to other similar cities in the region. She gave some examples of City parks in some of those cities.

Ms. Drake spoke next on the recommended park acreage. She stated that the city should have 133.4 acres of Natural area according to the 1991 population and using the same formula used in the plan to determine needs by the year 2005. At present the city has only 21.9 acres. Ms. Drake also highlighted in the inaccessibilityof Northridge Park. In the third point, Ms. Drake spoke about Willark Park. She noted the Plan stated the stream in the park was a great asset and under utilized. She recommended the City talk to Dennis Wise, Gary Swanson or other wildlife specialists before anything is done. Ms. Drake was concerned that the plan might recommend the selling of Palma Cia Park. She would prefer it to be used a Natural Area using a railroad tie type stairway. Ms. Drake felt Sunset Park was ideal the way it is and did not need any additional "improvements."

In her final point, Ms. Drake stated her belief that OTAK might not have expertise in Open Space, natural resource conservation and preservation or environmental issues. She recommended the establishmentof an Open Space and Urban Ecology Citizen Task Force separate from the Parks Board. She also raised some questions regarding possible biases of the survey.

Ms. Drake recommended all funds designated for paving, clearing and engineering be used to purchase appropriate, quiet natural open spaces. She cited an example in the San Francisco area with natural trails for hundreds of miles.

Councilor Hart asked Ms. Drake what she meant by the term City Park. Ms. Drake answered that most parks in Keizer are small and used by neighborhoods. In contrast, City Parks are large parks which are often centrally located.

Mayor Orcutt closed the Public Hearing.

Keizer Tomorrow Community Vision Statement

Mayor Orcutt opened the Public Hearing.

Mr. Morgan gave the staff report. He noted the report summarized the issues and the history. The staff recommended the resolution be adopted. He pointed out the Committee had specific recommendations for assignments on the details so that implementation can begin and the resolution reflected that. Several committee members were present at the meeting.

Bob French, Chair of the Committee, spoke in the hearing. Mr. French hoped the City Council would involve the entire community in implementation of the plan. The committee stressed these were not ideas trying to be foisted off on the community. Individual neighborhood participation was very light other than some civic groups. He urged the Council go the extra mile to involve the community. Some of the implications need some substantial community involvement since several of the statements are couched in broad terms needing the framework to be filled in by the community.

Mayor Orcutt closed the public hearing.

Sign Code Mayor Orcutt reopened the public hearing which was continued from June 15, 1992.

Mr. Morgan gave the staff report. He stated the Council had directed the staff to prepare an order bill which is before the Council tonight. These recommendations included 13 out of 16 points. The other 3 points went back to the Planning Commission for discussion. Other changes are reflected in the staff report which will be discussed in the deliberation part of the issue.

Mayor Orcutt closed the public hearing.

Amendment to Sewer Plan Mayor Orcutt opened the public hearing.

There was no testimony.

Mayor Orcutt continued the hearing until July 20, 1992.

DELIBERATION
Parks Master Plan

Councilor Newton questioned whether the Master Plan called for any immediate action or spending of money. Mr. Morgan stated no.

Councilor Koho noted he had tried to read Ms. Drake's report and asked if adoption would preclude looking at her points at a later date. Mayor Orcutt stated action is contingent on the Council budgetary authority.

Councilor Koho moved the adoption of the Comprehensive Parks System Development Plan dated May 7, 1992 (Amending Ordinance No. 87-077). The motion was seconded by Councilor Newton.

Councilor McGee said he would be voting for the motion. He stated he really appreciated Marian Drake's enthusiasm and the time she obviously spent studying the plan. It is a service to the community to have someone doing that. He said he was voting for it, because he knew he would have a later opportunity to speak on it, especially on the excellent point she made about Sunset Park and some others as well. He felt the plan is necessary to obtain funds, gives a vehicle to amend and is an excellent starting place.

Councilor Newton stated he would also be supporting the plan. He thanked Marian for the work she had done and referred it to the Parks Committee for their consideration. He commented that the Claggett Creek park is seen as the City Park for Keizer, while the others are considered neighborhood parks. In the natural area referred to as Northridge, he understood the frustration related to that. The area is entirely a wetland and is bordered on both sides by home owners. Opening it up to the public would require substantial lighting because of its potential for vandalism since it is not patrolled. He said although there may be some rumor about Palma Cia Park going into private ownership, he agreed that the Council needed to study this carefully. The Council's intention is to wait until FEMA completes their study.

Councilor Newton also said that the creek in Willark park is a storm drain with no fish all summer long. That portion of the plan might need to be visited since it is not a year round stream. In the area of Sunset Park, he wasn't sure if wheelchairs would be able to get down in it in the winter. He felt that needed to be looked at carefully. If it is accessible in wet weather then it should be paved. Finally, he commented that the proposed viewpoint in Sunset Park was to allow children to observe the fish and fowl with a protected view of the River. He said the plan might need work but is close enough to approve.

Councilor Miller wanted to echo thanks to Marian Drake and urge staff not to put this on the back burner. He was going to support the motion but did not want the Council to pass this and her work to go for nothing.

Councilor Hart requested a copy of Marian's work. He also saw the necessity for approval tonight to move forward for grant applications and to work on the items brought to the Council's attention by Marian. He called the question.

<u>The motion carried unanimously:</u>

AYES: Hart, Newton, Van Meter, Orcutt, Koho, Miller, McGee (7)
NAYS: None
ABSTENTIONS: None
ABSENT: None

Keizer Tomorrow Community Vision

<u>Councilor Van Meter moved that the Resolution Approving the Keizer Tomorrow Community Vision be approved. Council Koho seconded the motion.</u>

<u>The motion carried unanimously:</u>

AYES: Hart, Newton, Van Meter, Orcutt, Koho, Miller, McGee (7)
NAYS: None
ABSTENTIONS: None
ABSENT: None

Sign Code

Mr. Morgan highlighted proposed additions considered for inclusion in the order bill. The proposals result from confusion relating to portable or temporary signs. Clarity is needed in the Code.

The first addition enhances the definition of a portable sign. Portable signs are designed to be moved and not permanently affixed to a building, structure or the ground. Councilor Koho asked if real estate or political signs were considered portable signs. Mr. Morgan clarified those are in a separate category.

The second addition adds the definition of a temporary business. An amendment was proposed to the section on Temporary Signs, removing the existing section and enhancing the definition.

Mr. Morgan asked the Council for direction in clarifying the proposed amendment to Signs Generally Permitted relating to the length of time that temporary signs may be posted. The Code presently states that such signs may not be posted for more than 90 days in a 365 day period. The staff had interpreted it to mean no single sign should be up for more than 90 days but it can be replaced by another sign when it is removed. The original intent may have been that a total of all the temporary signs posted for a business could be up only 90 days out of year. If that is the case, the wording is not correct. The proposed amendment would clarify that.

Finally, Mr. Morgan proposed an amendment to create a new section for Signs for temporary businesses to allow them to display temporary or portable signs with specific criteria. Mr. Morgan recommended the adoption of the ordinance bill with those additions.

Councilor Koho stated his concern about process. The previous meeting, Councilors had a chart relating the proposals and the results of discussion by the Planning Commission, Government Affairs Committee and Staff. He was concerned that the new proposals had not been to those groups. Councilor Miller expressed concern regarding the wording on the provision for 90 days sign posting and the possibility for misuse. Mr. Morgan agreed with the need for clarity and direction for the staff. He said if the Council would like to return the proposals to staff for additional work that could be done. Councilor Miller asked that the two other groups consider the proposals, too.

Councilor Van Meter joined Councilors Miller and Koho in requesting the extra time but wondered if any businesses were left hanging with the Sign code. He wondered if the new issues should be pulled out and referred back. Mr. Morgan stated businesses were waiting for the revisions to be adopted, i.e. Dairy Queen. He encouraged the passage of the ordinance and then possibly referring the proposals on temporary and portable signs back to the other advisory committees.

<u>Councilor Koho moved a bill for an Ordinance Amending Ordinance No. 87-078 (Keizer Zoning Ordinance): Amendment of Chapter 15 - Sign Regulations; and Declaring an Emergency with the exclusion of recommendations presented by staff which should be referred back to go through the processes. Councilor Miller seconded the motion.</u>

Councilor McGee asked if there were any other new additions than the ones highlighted by staff. Mr. Morgan stated the previous matrix chart was used to draft the ordinance. City Attorney, Mr. Johnson, stated that since the Council was going to hold off on the temporary sign issue, he had another area for discussion. A provision on page 7 would allow an automatic variance for non-conforming sign within 5% of code standards. The idea behind the provision is to allow for signs that are close to being acceptable. The provision does not allow for new businesses that come in after 1997 to get the 5% variance. By 1997, all businesses were to be equal under the Code. This could be an argument or weakening if someone wanted to fight against that.

Mayor Orcutt stated he had discussed that with the staff, also. He thought perhaps there ought to be a conditional use permit. The possibility of someone who is 6% over saying they are within 5% of the 5% could begin a problem. He agreed with Mr. Johnson saying any variation should have a permit. Councilor Hart felt the same way and that the line should be drawn.

Councilor McGee asked if the motion should be amended to include the comments. Mayor Orcutt stated yes.

<u>Councilor McGee made a motion to amend the motion to remove the bracketed areas on</u>

page 7, paragraph 4 to the end of the bracket - "except that, permanent signs in existence on May 7, 1990 shall be considered conforming signs if such signs do not exceed any quantifiable standard contained within this Chapter by more than 5%." The motion was seconded by Councilor Hart.

Councilor Koho asked if the proposal was drafted as a conceptual idea or toward a specific problem. Mr. Morgan stated the proposal was a conceptual one.

The amendment carried unanimously:

AYES: Hart, Newton, Van Meter, Orcutt, Koho, Miller, McGee (7)
NAYS: None
ABSTENTIONS: None
ABSENT: None

The amended motion passed unanimously:

AYES: Hart, Newton, Van Meter, Orcutt, Koho, Miller, McGee (7)
NAYS: None
ABSTENTIONS: None
ABSENT: None

Zone Change 92-1

Councilor Hart stated that there had been some feedback that he had violated Ex-parte rules. He had made two phone calls, apologizing to both sides that there would be a three week delay. He said there was no discussion regarding the zone change and after talking to legal counsel, he planned to vote. Councilor Van Meter stated he had reviewed the tapes of the public hearing, the staff report in total, several times, and Mr. Tross' information. He said he would be supporting the hearings officer.

Mayor Orcutt made a motion that the Council uphold the Hearings Officer and deny the zone change. Councilor Van Meter seconded the motion.

Councilor Hart stated he still felt there had been an error on the part of the hearings officer. Normally the issue passes and the particular kinds of concerns raised are made as conditions. The points the hearings officer used to say no could have been corrected. Councilor Koho said that he had supported the hearings officer the last time but he would be voting differently this time. He said the decision had come after some anxiety and he felt he owed the public a little bit of explanation. One of the things that had happened was the opening of the Taco Bell who's impact on Maine would be similar to the opening of a restaurant on Linda. He was able to walk back during the dinner hour to see what kind of noise there was and what kind of cars were turning. He was surprised by the lack of impact on the neighborhood. Combining that observation traffic being able to enter and exit onto Linda with no sound abatement for a possible office on the site, resulted in his voting differently.

Councilor Newton asked the staff if there had been any changes noted regarding the impact on traffic on River Road from this time as compared to when the analysis was done. Mr. Morgan noted the traffic will be observed probably in the next 3 to 4 months. With an empirical observation, he said the traffic was increasing but seemed to be sorting itself out.

Councilor McGee asked about the upcoming traffic light improvements scheduled for River Road and the time frame for their installation. He noted they would make a substantial difference to the traffic on Linda Avenue and wondered if they were in the offing within a year and a half or two years. Mr. Morgan stated that specifically the River Road Design Plan, which should come before the Council by fall, will recommend the inclusion of a new traffic signal at Bi-Mart with a new street there, the deletion of the signal at either the Cummings or the Manbrin signal and the deletion of the signal at Manbrin and Cherry. These signal changes need to be made to make the system work so traffic will move in platoons or groupings to allow easier access from side streets. If everything moves as it should, it is hoped the signal changes would be in place by the end of the summer 1993.

The motion failed with the following votes:

AYES: Newton, Van Meter, Orcutt (3)
NAYS: McGee, Miller, Hart, Koho (4)
ABSTENTIONS: None
ABSENT: None

Councilor Miller moved that the decision of the Hearings Officer be overturned and the City Attorney be directed to draft an order for the zone change to be allowed with the following conditions: the zone is a limited use overlay zone to accomplish the objective of concern about possible future use of the property, customer access is limited to a River Road driveway, the sound wall on the east side should be continued north to Linda Avenue, a sound and aesthetic buffer should be on the east side of the property to River Road that will not impose a traffic hazard and a gated service entrance onto Linda Avenue is required. The motion was seconded by Councilor Hart.

Councilor McGee said he would be voting for the motion. He agreed that the Council should listen to the Linda Avenue community and that they did. He believed this would be the best thing for Linda Avenue. It should remove the blight and together with the upcoming traffic lighting, should relieve most of the concerns of the Linda Avenue community.

The motion passed with the following votes:

AYES: Hart, Miller, Koho, McGee (4)
NAYS: Van Meter, Newton, Orcutt (3)
ABSTENTIONS: None
ABSENT: None

RESOLUTION
Clearview-No Parking

Mr. Mull stated that Councilor Hart received correspondence regarding the parking situation at 1000 Clearview Drive. The Partridge Apartments have 72 units and a private street goes through the complex between Clearview and Alder. The staff has received complaints about the overflow of parking from residents or visitors on Clearview Drive. The apartment complex has leased land adjacent to the complex for overflow parking but still the situation continues. The residents of Clearview Drive, adjacent to the entrance of the Partridge Apartments, have asked to designate a section of the street as "No Parking". Staff agrees with the proposed designation and recommended the adoption of a Resolution to this effect.

Councilor Van Meter moved that Resolution R92- Designating Portions of Clearview Drive NE as a "No Parking" Zone. Councilor McGee seconded.

Councilor McGee related he had received a letter from the residents of that area suggesting the problem could best be seen early in the morning or at 5:00 p.m. He did travel that area at that time and said they had a substantial problem. It is not just a problem of convenience but a safety factor is involved. Councilor Hart agreed. Councilor Van Meter said he would be voting for this motion but that with the recent levy defeat the issuing of tickets in the area are going to be a low priority so the designation may not be such an assistance.

Councilor Newton asked whether there are other apartment houses in the city where no parking is permitted. Mr. Mull only knew of the retirement center. The Partridge Apartments have tried to provide additional parking but those visiting don't use it.

The motion passed unanimously:

AYES: Hart, Newton, Van Meter, Orcutt, Koho, Miller, McGee (7)
NAYS: None
ABSTENTIONS: None
ABSENT: None

LCDC Application

Mr. Morgan stated, in the staff report, that the state Transportation Planning Rule requires adoption and implementation by 1994 of land use regulations that help minimize dependence on use of single-occupant automobiles. None of the local jurisdictions have the resources available to independently research and develop ordinances needed for implementation. He said a consortium of the jurisdictions are applying to the Land Conservation and Development Commission for a $50,000 grant to do that. The staff is asking for the endorsement of the Council for the application. It would require a $2,000 commitment on the part of the Council and the money was funded in the levy supported budget. The work is needed to be done and he said it would be a tremendous opportunity to leverage $2,000 into $50,000 of work. The staff requests the Council approve and authorize the Mayor to sign a letter of commitment.

Councilor Koho moved the Council approve and authorize the Mayor to sign the letter endorsing the grant application. Councilor Newton seconded the motion.

Councilor Van Meter questioned where the $2000 was coming from. Mr. Morgan noted he had not had time to identify that but one suggestion is that it might be reestablished in the budget. Councilor Van Meter noted that whatever money could be found in the budget would go to public safety. Mr. Morgan said that if the grant was rewarded, then the Council could be approached at that time regarding the $2000. Councilor Koho noted that since the letter says the $2000 will be provided, he would like to withdraw his motion and have the item be considered with the levy discussion.

Councilor Hart said that could be done but it could also be worded so that if funds are available it will be passed.

Councilor Hart moved to amend the motion to include "provided funds are available we will provide the $2000." Councilor Newton seconded the motion.

The amendment passed unanimously with the votes:

AYES: Hart, Newton, Van Meter, Orcutt, Koho, Miller, McGee (7)
NAYS: None
ABSTENTIONS: None
ABSENT: None

Councilor Newton commented that the budget does include contractual and professional services which are not yet specified. If the Council specified that this is one that should have action, and he thought it was, the funds would be available. Councilor McGee questioned whether Keizer would be an equal partner with Salem in the venture. Mr. Morgan stated there would be a 5 person task force that would oversee the work with representatives from the cities of Salem and Keizer, Marion County, School District J and the Transit District. Salem was chosen as the grantee because one jurisdiction needs to do that and they have the resources. The Task Force will not adopt anything but recommend to the local agencies.

Councilor McGee asked if the County was involved. Mr. Morgan replied that Marion County is but Polk is not. Councilor McGee said tried to think of some of the land use issues that might encourage higher use of cars by more than one person. The staff had identified infilling as one of those. He was concerned that the City had recently had some serious discussion with the County regarding the interpretation of density level. He asked if the proposal is developing a second hammer for them.

Mr. Morgan said that issue is pretty well settled and he thought the market reflected that. He stated the number of infill applications the City is receiving is phenomenal. People are recognizing a tremendous advantage of developing or redeveloping the large parcels in the City. There is an application for a subdivision west of McNary High School. The proposed work will give a better capacity to handle this and know we are not damaging neighborhood character. He did not see it giving the county any advantage over the City of Keizer.

The motion passed unanimously:

AYES: Hart, Newton, Van Meter, Orcutt, Koho, Miller, McGee (7)
NAYS: None
ABSTENTIONS: None
ABSENT: None

Possible Reduction-Personnel & Calls

Chief Stull gave the staff report. At present he did not have a staffing or call for service reduction plan but hoped to have it soon. He reported that if the levy had passed, the increase in taxes on a $60,000 house would have been $5.40. With the defeat of the levy, the tax savings would be $55 on the same house. The savings will result in decreased staff in the Police Department: 2 Patrol officers, 2 Traffic officers, 2 School Resource Officers and 1 Criminal investigator.

He shared statistics that showed an increase in all the calls received at the Keizer Police Department this year over the statistics from the prior year. Chief Stull said the most glaring statistic states that in the first five months of 1992, 1000 more calls have been received than in the same period of 1991. With the defeat of the levy, he anticipated some of the programs that will probably have to be eliminated are the DARE program, the Crime Prevention program, the Neighborhood Watch program, the Gang Suppression group formed with the LSAC's, Vacation Home checks, Cultural Awareness programs and the Traffic Accident Education program. He stated they will probably be able to respond only to life threatening calls. In one twelve hour period last week, 32 calls for service were received.

Chief Stull noted three possible staffing scenarios if staffing cuts had to be made as a point of reference although he did not have a shift plan formalized. The result would probably be a Sgt. and 2 officers assigned to each shift. About 50% of the time, that would result in only having 2 officers available because of vacations, court time, etc. At present the Police Department responds to all calls. A reduction in the levy would probably result in a 50% reduction of response.

The citizen will need to take over some of the burden in crime prevention if the staff cuts are made. Chief Stull stated that over $50,000 has been spent to train the 5 officers that are targeted for layoff. This is in contrast to the small amount of money needed to go back for another levy. Should the officers be laid off, it will take between 18 and 30 months to reestablish the present staffing level, should the money become available. The City will probably lose about 1500 traffic citations which equates to about $60,000 in traffic fines to the City.

He suggested the Council had three choices. The first is to proceed with the layoffs and the second is to proceed with the layoffs, but go back to the voters in September. The final option is to forgo the layoffs until September and give the voters one more opportunity to pass the levy with all the information regarding the impact to the City resting upon the vote. The persons being laid off will have no trouble finding new jobs. He urged the Council to return to the voters for another levy.

Councilor Hart questioned Chief Stull regarding whether the sergeants were included in the staffing scenarios. The Chief clarified that the first option did. Councilor McGee asked if prioritizing were necessary, would it be something like is done in Salem. Chief Stull wasn't sure how Salem prioritized but he would consider their plan. Councilor McGee questioned whether prioritizing is done now and whether the top priority calls would be affected. Chief Stull stated that the top calls would be responded to. Presently all calls are prioritized by seriousness but none are eliminated. Councilor McGee was establishing that prioritizing was not new to Keizer and other organizations.

Councilor Koho commented that although the organizational chart was not hard and fast, he noted that it showed 7 management and 9 officers. He thought the ratio would have to be looked at. Chief Stull said that the Department had worked for 5 years to get the management staff established which makes the organization run more efficiently resulting in less resources being needed. The Department's top priority is efficiency. Councilor Koho noted that they may have some differences on that.

Mr. Otterman noted that the Council had received a memo from Councilor McGee regarding possibilities for funding to not cut the staffing. In an afternoon discussion with Councilor McGee, they decided that 2 officers could possibly be saved. This could happen only if the resources were not lower than anticipated and the other suggested changes - reduction in the unemployment line item, cost savings in the City Recorder's position and an increase in the ending fund balance, remained. Mr. Otterman said in a discussion with Chief Stull regarding the projected $75,00 income in traffic citations, the Chief stated that the officer would probably not have the time to do the traffic enforcement and the resources would be reduced. A reduction in any of the mentioned resources would result in keeping only 1 officer on.

Mr. Otterman said the Council needed to look at the levy and all the options that could be made on a temporary basis. It seems that the maximum number of officers that could be saved would be 2 officers but reality would probably be 1. This would continue with the layoffs in City Hall.

Mayor Orcutt stated the question is whether a levy should be sought and not the specific question of budget numbers. Mayor Orcutt opened the floor up for citizen comment.

Speaking were:

Judith Westbrook, 4003 Noon Avenue NE, Keizer 97303. Ms. Westbrook belonged to the first Neighborhood watch and shared an example of the minutes of their last meeting. She related her family had been selected, watched and burglarized in Salem and thus she moved to Keizer. She was burglarized again in Keizer. The Police Department responded quickly and with the help of the neighborhood, the suspect is in prison. She said the relationship between Neighborhood Watch and the Police Department now is a positive one where each help the other. Ms. Westbrook noted she voted for the levy although there were some unclear issues. She was concerned that the failure of the levy would result in Keizer becoming a city open to lawbreakers. Ms. Westbrook also noted the irony of the Police Department layoff notices taking effect the day before the National Neighborhood Watch Night Out celebration.

Councilor Miller did not want to put the speaker on the spot but he asked what specific items were unclear. Ms. Westbrook stated she was unclear about the need for the Police clerk, the positions in City Hall, the transfer of services from Marion County and the possible addition of a Sergeant position. She had talked to Sgt. Jenness to understand. Mayor Orcutt asked Ms. Westbrook how the word might have gotten out better. He noted there was a public hearing, visits to Mobile Home Parks and speaking at other groups. Ms. Westbrook said better public relations were needed. Someone was needed who can coordinate the effort and ignite people. For the Neighborhood Watch, they had a parade.

Councilor McGee noted that he was not correcting Ms. Westbrook but did want to point out the specific regarding the transfer of services from Marion County resulted in money being saved. Since it is almost self supporting, he didn't want the citizens to think it was a bad deal. Ms. Westbrook noted that it was not fully explained and just having it listed is not enough.

Bill Pearl, 6137 Hogan, Keizer, Oregon. Mr. Pearl stated he agreed with most of what Chief Stull and the previous speaker had said. He also felt the word needed to get out. He mentioned the misunderstanding over the projected cutting of the police officers followed by a newspaper story about two new police officers being hired. He later found out those officers were already in the academy. He felt that needed to be clarified with the public as well as other issues regarding the budget. He had supported the levy and would be willing to help get the word out if a new levy was supported.

John Bohlander, 1326 Opec Street NE, Keizer, Oregon. Mr. Bohlander is the Assistant Principal at McNary High School. He spoke to offer support for the School Resource Officer program. He felt it is cost effective although it might not show on the ledger sheet since the need is for the future. Those officers have responded to robberies, burglaries, abuse, both physical and sexual, and drug busts. He gave five of the benefits of the SRO program. The first is the educational aspect both in the classroom and outside. Secondly, they serve as role models. The SRO's serve as deterrents to crime. They also enforce the law. Mr. Bohlander was able to give specific illustrations to support his points. The situation of 1600 people together for 6.5 hours at the High School does result in problems. Lastly, the SRO's deal with theft and vandalism resulting in recovery of thousands of dollars worth of property.

Mr. Bohlander noted that violence is bound to increase but that the Keizer schools are relatively safe and he wanted to keep them that way. He would like to expand the program but at the minimum he would like the SRO program continued until other funding could be sought.

Jack Spitzmesser, Wildwood Mobile Home Court, 5510 Windsor Island Road N., Keizer, Oregon 97303. Mr. Spitzmesser noted that the Council was interested in getting the word out but that 2 weeks ago 45 members of the Mobile Home court were willing to listen and no one showed up to share. Councilor Miller said he wasn't aware of any meeting and asked who was to appear. Mr. Spitzmesser said he did not know. He said the manager had called the meeting and told the residents that someone was coming to talk about the budget. Councilor Miller offered his apologies. Mr. Spitzmesser felt that if they had a good message the levy might have passed.

Frank Jellison, 564 Manbrin Drive N., Keizer, Oregon 97303. Mr. Jellison was the Vice Chair of the Cummings LSAC and is now a member of the Gang Violence in schools program. Mr. Jellison spoke in favor of keeping the SRO program. He wished it would be expanded in the grade schools. Children there need to see the Police Department in a positive vein and have a good experience since they may come from homes where the Police are bad mouthed. He said a way needed to be found to have the SRO's in the schools in September.

Lydia Muniz, 990 Ivy Way NE, Keizer, Oregon 97303. Ms. Muniz is president of the Whitaker LSAC for the coming year. She wanted to express her concern for the loss of the SRO's. She felt they were critical in the elementary and middle schools. She also spoke as a public citizen supporting the Cultural Awareness program. The continued growth in the minority population makes it critical that minority officers be retained. She asked that the Council put the levy up again.

Jeff Anderson, 3394 Jack Street N., Keizer, Oregon 97303. Mr. Anderson stated he came to speak as a victim. His house had been broken into 2 times and both his neighbors had been broken into more than once. He said he lived virtually on the southern most edge of Keizer. He asked the Council to consider a levy in September. He felt he could represent a community that hadn't been tapped by his involvement in the AFL-CIO in the area. He was willing to support the levy through reaching out.

Carol Jellison, Keizer LSAC Chair. Ms. Jellison spoke both as a parent and as a LSAC chair. She was concerned with the safety of her children in the neighborhood and had experience with the police responding to her calls. She shared some information regarding a new curriculum addition which would integrate part of the DARE program and result in teaching children how to behave better in the community. She felt the effects of community policing have been proven and the SRO's are part of that program. Ms. Jellison said the City couldn't afford to let crime get out of hand. The cost of prevention is still much more reasonable than the alternative of providing jail space, public defenders and victim restitution. She related her positive experiences with the specific officers which made her feel comfortable.
Ms. Jellison urged another public forum for testimony. She stated that the community has not used the Town Hall forum. Most of the people present in the audience tonight were the results of a telephone tree. Councilor McGee asked how the telephone tree was initiated. She answered that most of the contacts started with contacts with some of the Council members and the Police Chief. Discussion continued at task force meetings and through other phone calls. Councilor McGee asked more specifically how the organization worked for tonight's meeting. Ms. Jellison said the contacts resulted from continued interaction between people who met through other situations. She encouraged the use of the Town Hall meeting although it could be uncomfortable for the Council. Councilor Koho said that he had held a Town Hal meeting a year ago and then this past month. He felt he had told the groups he met with that the levy vote was a decision between levels of service.

Ms. Jellison noted that many people seemed to disregard the mail out ballot. She felt the Town Hall would be more successful than newspaper communication. She also said there was lots of resentment regarding misuse of taxes and although it might be at misuses on the state or other level, the frustration is taken out at the local budget.

Council Van Meter asked if a newsletter would be useful to inform the citizens about the City. Ms. Jellison said no, since they don't read the school bulletin they probably wouldn't read a newsletter. Councilor Hart noted he did not feel uncomfortable with the Town Meeting and really appreciated the enthusiasm of the speakers. Councilor McGee wondered why the other side of the vote were not represented in the meeting.

Jerry Hartley, 950 Rafael Avenue N., Keizer, Oregon 97303. Mr. Hartley spoke as an opponent of the levy. He told of his frustration with the promotional meeting and the mailer. He felt he could not get the information he needed. He did not believe using other cities as comparisons was helpful. He wanted an explanation of the levy. He felt he could have an effect on enough people to help pass a budget. He wanted a reason for a 5% increase on the budget and to hear information about the figures. Councilor Koho asked if he would like the opportunity to vote for another budget. He said if he were offered a budget of 1.5 million, it would see support.

Mayor Orcutt adjourned the meeting for a short break.

The meeting was called back to order at 10:18 p.m.

The Council continued hearing testimony from the Public regarding the possible reduction in Personnel and Calls for Service in the Police Department.

Speaking were:

Carol Miller, 1088 Ventura Street N., Keizer, Oregon 97303. Ms. Miller is an officer in the Cummings LSAC and was a part of the recent school bond election. She related some of the ways that organization worked for passage of the election. She suggested three questions need to be asked regarding the possible elimination of resource officers in the schools. Those are: Why do the positions exist? Where would the schools and students be without them? and What will the schools look like in 5 to 10 years? She commented on the difference for students now as compared to the past. She shared some of the involvement of the Police Department in the LSAC at Cummings School and their stress on prevention, awareness and parental involvement. She encouraged the City to find a way to use volunteers which could be the City's greatest asset.

Herb Sangster, 832 Maine Avenue, Keizer, Oregon 97303. Mr. Sangster said he supported what had been said about the Resource Officers, stating he thought it was one of the best preventive police programs in Keizer. He suggested himself as an example of what a Resource Officer could do, since he was talked to by an officer when in school and now he was a productive, tax paying citizen. He urged support.

Neal Harris, 952 Mistletoe Loop, Keizer, Oregon 97303. Mr. Harris is a teacher in Keizer and voted yes on the levy. He related experiences in his teaching where he had to call the Police for his classroom. He stated that time is taken out of his teaching when he must restrain students. He also said the other students in the class look to him for protection and he had a good year in cooperation with the Police Department. There are only 3 classrooms such as his in the district and they are dependent upon the agencies, especially the Police Department to act as a deterrent and role model. He commented on the quality of the work done by the Police Department and he urged the Council to put the levy before the voters again in September.

Cathy Harris, 952 Mistletoe Loop N., Keizer, Oregon 97303. Ms. Harris said she was not a part of the phone tree but was attending the meeting as a citizen. She wanted to be protected and felt there should be more police added, never taking any away. She thought that the Council should wait until September and try again. She urged that the information from the Police Department regarding the cuts be advertised.

Ray Wilson 617 Rosepark Lane, Keizer, Oregon. Mr. Wilson noted he did support the police but he had a concern with perception. He had a concern with the River Road Redevelopment issue and the contrast of laying off police officers. He encouraged Student Resource Officers, officers in the streets and another chance at the levy.

Bob Emmerich, 6188 Crampton Drive N., Keizer, Oregon 97303. Mr. Emmerich stated he and his wife were new to the Keizer area and had moved here because it was a safe community. He was concerned that if the police force was cut, it would not be as good a community and the criminal element might see this as open season. Mr. Emmerich stated he thought the questions were how much is the levy and how do the citizens who said no get informed? He noted there was only one person who spoke against and the challenge is to find out why people voted no. He supported the Town Hall idea and was willing to serve on a committee.

Gary Steiner, 454 Noon Avenue, Keizer, Oregon 97303. Mr. Steiner stated he was grateful for the opportunity to speak and to hopefully vote yes in September. He hoped the focus would be on setting the ballot in a clear manner, not including other issues. He spoke of his positive involvement in the Neighborhood Watch and other community organizations. He wanted to get people in the know as to what's happening. He also assured the Council there were yes votes in the public.

Sue Rodriguez, 949 Plymouth Drive, Keizer, Oregon 97303. Ms. Rodriguez was concerned about the Student Resource officer program. She said her kids were devastated by the option of losing the officers. She also supported having the police going up and down her street.

Deliberation

Councilor Miller moved that a levy be placed on the ballot in September and the Council review the budget in future meetings to see if there are cuts that could be made from the levy presented in June. The motion was seconded by Councilor Newton.

Councilor Miller appreciated all the input that was received from the citizens. He said that included most of the notes he had made and based on the reasons heard tonight, the Council should go for the levy. He also said he disagreed with Councilors who might not be for the levy. Councilor Koho stated that during the past campaign he thought he was getting out the message that the June levy was the last chance. He did not think it was getting out since he didn't think he had ever seen such an outpouring of people saying, "Let us tax ourselves."

Councilor McGee related that he previously spoke out as strongly as he could to have the levy go out again, based on his idea at the time that it was a tie. His phone began ringing from people who said he had made a mistake. He rethought his position and then went on a telephone survey which resulted in 30 to 35 of the people saying, "don't go out again." He commented on the eloquence of the speakers regarding keeping the SRO's but that was not the issue. His bottom line was that the people have been approached twice and it was voted down. To go out again would damage credibility and he was not sure the gains would be there. He thought there is money in the budget to save 2 officers which might or might not be SRO's. He was puzzled by the lack of opponents at the meeting but thought they needed to have comments from those who were not present. He did point out the vote does not necessarily connect with losing the SRO's.

Council Miller noted that it took a big person to admit mistakes and several speaking tonight have done that. He thought perhaps others were not present because they determined the error of their ways from the newspaper. He felt they should have another chance to vote. The Salem-Keizer School District, in the past, has continued to go back to the voters with levies until one passed. He didn't think the voters knew this was the last chance. Also, he said since the election was the result of a small voter turnout, he thought the election was carried by a majority of a minority. Councilor Van Meter believed the government's role is public safety and he would be voting for the levy to go out in September.

Councilor Hart agreed and said the whole campaign talked about public safety. He did not want to lose the present officers and wanted another shot in September. Councilor Koho noted there is an opportunity for confusion for the voters with the way the school district works since the City does not fall back on a safety net. Councilor Newton said the levies are an expensive and difficult way of communicating with the citizens. He would prefer Town Hall meetings or a better way but thought the levy opportunity was needed to establish the level which the citizen will support. This levy should finally establish the base level of services. Should it fail, the City will have to resort to the former base at which he did not believe the level of service would be satisfactory.

Councilor Hart shared his conversations with two voters asking them if they supported the present level of services or wanted to go back for another levy. He noted they did not understand what the levy is doing. They wanted to stay at the current level. He commented he appreciated the comments of the speakers in volunteering to work on the campaign in September. Mayor Orcutt stated he had wrestled with the question of whether or not to go out. The testimony from this evening and the welfare of his own family had helped change his decision to support a levy in September.

<u>Mayor Orcutt moved to amend the Motion to direct staff to prepare a status quo budget with just inflation and cost of living factored in. Councilor Van Meter seconded the motion.</u>

Councilor Koho voiced his support for the motion as a starting budget. Councilor Miller thought it was premature to limit the budget like that. He said there has been good support for the new personnel in the Police Department. He didn't think both decisions should be made now. Mayor Orcutt said he agreed with the need for Police personnel but that the Council is down to crunch time and there are not going to be other chances. He was not willing to risk officers to add officers. He wanted to see if the voters will pay for the services provided today. Councilor Miller thought the Council ought not to lock themselves in. He felt other things could be cut and perhaps status quo could mean different things. It should be considered in the budgetary process. Mayor Orcutt pointed out the motion just allowed for staff direction for an initial look. Councilor Van Meter said he would not be supporting levy attempts that would be more than the amounts of 1991 and 1992 and thought using Councilor McGee's figures, perhaps the levy could be less.

<u>The amendment passed with the following votes:</u>

AYES: Hart, Newton, Van Meter, Orcutt, Koho, Miller, (6)
NAYS: McGee (1)
ABSTENTIONS: None
ABSENT: None

<u>The amended motion passed with the votes:</u>

AYES: Hart, Newton, Van Meter, Orcutt, Koho, Miller (6)
NAYS: McGee (1)
ABSTENTIONS: None
ABSENT: None

Councilor McGee noted he had tried to express the viewpoint of the people who were not present but was not all that disappointed because it was his personal wish to go back. He said he will support and work for the success of the levy although he thought it is philosophically wrong to keep going back and it is not the way to build credibility. Mayor Orcutt asked that the staff have figures regarding the impact of keeping the staff at present level until the levy.

Mr. Otterman noted that as it stands, the layoff notices were extended for 30 days. The Council would have to take action between now and August 3 to rescind those notices.

In answer to a question from Councilor Koho regarding time frames, Mr. Otterman said the ballots have to go out 14 days before the election. Councilor Koho noted that the budget must be submitted by July 30. Councilor Miller asked that the staff offer some information regarding the total cost in the upcoming levy of the increase as a result of the pay increase and benefits as a result of the labor negotiations. He thought it might be impossible to have the same level of service in the Police Department in the next year with the increases and meet the 1991 and 1992 levy.

CONSENT CALENDAR

-RESOLUTION - Designation Checking Account Signers

Councilor Koho moved the approval of the Consent Calendar. Councilor Van Meter seconded the motion.

The motion passed unanimously with the votes:

AYES: Hart, Newton, Van Meter, Orcutt, Koho, Miller, McGee (7)
NAYS: None
ABSTENTIONS: None
ABSENT: None

OTHER BUSINESS

There was no other business to come before the Council.

WRITTEN COMMUNICATIONS

There were no written communications to come before the council.

AGENDA INPUT

Councilor Van Meter noted the Amendment to the Sewer Plan would need to be added. Mayor Orcutt added the Ordinance Zone Change 92-1 to Agenda. Councilor Van Meter also asked about the timing for the budget meetings and hearings. Mr. Otterman said it would take at least a week and half to get the notices out and the Budget Committee requested the proposed budget one week in advance. Mr. Otterman asked about possible vacations for Council members.

ADJOURNMENT

The meeting was adjourned at 11:05 p.m.

Linda S. Sanders

Linda S. Sanders,
Recording Secretary

APPROVED:

MAYOR

[illegible] [illegible]

Mike Hart Al Miller

[illegible] Jerry McGee