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KEIZER TRAFFIC SAFETY/BIKEWAYS/PEDESTRIAN COMMITTEE **AGENDA**

Thursday, April 18, 2024, 6:00 PM
Keizer City Council Chambers

- 1. CALL TO ORDER**
- 2. APPROVAL OF MINUTES**
 - a. March 2024
- 3. VOLUNTEER APPRECIATION ~ DAWN REICHLER BAILON**
- 4. APPEARANCE OF INTERESTED CITIZENS**
- 5. NEW BUSINESS**
 - a. Manual on Uniform Traffic Control Devices (MUTCD) ~ Presentation by Engineer Scott Mansur with DKS
 - b. ODOT Speed Zones Discussion
 - c. Climate-Friendly and Equitable Community Discussion
 - d. (Updated) 2017-2021 SKATS Top 20 High Injury Corridors ~ will be Presented on the Screen by Michael De Blasi
- 6. PROJECT SPREADSHEET REVIEW**
 - a. Project List
- 7. COMMITTEE MEMBER INPUT / NEIGHBORHOOD ASSOCIATION REPORTS**
- 8. OTHER BUSINESS**
 - a. Pedestrian Flags ~ Brenda Lamb
 - b. Neighborhood Traffic Management Program (NTMP)

9. UPDATES TO APPENDIX A OF THE COMMITTEE RESOLUTION

- a. **Former Chair Davis suggests that the Keizer Fire District and the Salem Keizer School District positions be removed, and the Committee would invite either the Fire District or the School District to discuss certain topics as needed. (Motion to forward recommendation to Council to amend Attachment A to this Committee's Resolution is needed)**
- b. **Update language from Oregon Traffic Safety Commission to Oregon Bicycle and Pedestrian Advisory Committee.**

10. STAFF REPORT

11. POLICE LIAISON REPORT

12. COUNCIL LIAISON REPORT

13. ADJOURNMENT

Next meeting: **Wednesday May 15, 2024** (meeting was moved because of a Budget Committee meeting)

“Agenda Management Services are being supported, in whole or in part, by federal award number 21.019 awarded to City of Keizer by the U.S. Department of the Treasury.”



MINUTES
KEIZER TRAFFIC SAFETY/BIKEWAYS/PEDESTRIAN COMMITTEE
Thursday, March 21, 2024
Keizer City Council Chambers

- 1. CALL TO ORDER** Chair Saldivar called the meeting to order at 6:02 p.m. Attendance was noted as follows:
- | | |
|---|--|
| <p>Present:
Tammy Saldivar, Chair
Michael De Blasi, Vice Chair
David Dempster
Hersch Sangster
David Philbrick</p> <p>Absent:
Brenda Lamb
Matt Myers</p> | <p>Council Liaison/Staff Present:
Councilor Robert Husseman
Mike Griffin, Storm Ops & Streets
Jorge Miranda, Police Liaison
Dawn Wilson, Deputy City Recorder</p> <p>Council Liaison/Staff Absent:
Councilor Robert Husseman</p> |
|---|--|
- 2. APPROVAL OF MINUTES**
- a. February Minutes** David Dempster moved for approval of the February 2024 Minutes. Hersch Sangster seconded. Motion passed as follows: Saldivar, De Blasi, Dempster, Sangster, and Philbrick in favor and Lamb and Myers absent.
- 3. APPEARANCE OF INTERESTED CITIZENS**
- Shaney Starr, Keizer resident, shared a list of traffic safety issues in the Country Glen neighborhood. Cars are parked on both sides of the street. When heading South on Hilltop, and there were commercial trucks parked, so there's no visibility. She asked for guidance or for someone to assess the issue. Speeding in general was an issue, and children could get hit. Her second concern was all the speeding on River Road and Lockhaven. When heading South to turn off of River Road, it's extremely unsafe to turn because of the amount of traffic on River Road. She has asked many times for traffic control on River Road.
- Ms. Starr stated that when crossing the intersection at McDonald's in Keizer Station, it takes ten minutes to turn because of the traffic. She felt that studies do not equate to drivers spending ten minutes to get out of a parking lot. She has concern about when Area D would be developed. The

roundabout on Verda Lane needs pedestrian safety. She would also like to have some type of crossing protection at the apartments leading to the school on Verda Lane because there would be additional people crossing.

Member Sangster spoke about the Verda Lane plan to have a finished sidewalk. Vice Chair De Blasi stated that the Committee has heard these issues before and agreed that River Road should have slower speed limits, particularly to Lockhaven because of the development and it's part of the urban part of town. There should be consistent speed limits approaching the roundabouts.

Mike Griffin shared a discussion with the City Manager and Public Works Director to have placards on the roundabout with symbols on each leg coming in, along with advisory signs. Mr. De Blasi suggested a raised crossing by the roundabout.

Chair Saldivar said that the Keizer Police Department would conduct speed studies on River Road and Country Glen. She recommends asking Planning Director Shane Witham about Keizer Station.

Officer Jorge Miranda spoke about some complaints in the Country Glen area. He asked that regular speeders and vehicles blocking views are reported to the Police Department. Ms. Starr asked that no parking paint be applied at the corner of Northern Heights.

Member Sangster spoke about how this Committee has solved no parking problems by about 80%.

Member De Blasi commented that this Committee doesn't have enough authority to do more than conducting speed studies. He would like to see the number of vehicle miles traveled.

Member Dempster would like to invite the Planning Director Shane Witham to discuss their plan for Lockhaven.

Robb Witters and Rhonda Rich, West Keizer Neighborhood Association (WKNA), updated the Committee on a speed table and flashing signs that were installed on Shoreline Drive that were a result of a traffic study. The WKNA asked for comments from the neighborhood and general consensus was that the signs were effective in slowing down the speed. The overall response to the signs has been positive. Rhonda Rich stated that the speed table on Cummings was very effective and they appreciated the help of this Committee and the City Council. They provided written comments.

Ms. Rich appreciated the Neighborhood Traffic Management Plan and commented that if the data doesn't show the need for a speed sign to come back with another option. Chair Saldivar commented that adding street art,

as a natural way to slow-down drivers could be another option.

4. PROJECT SPREADSHEET REVIEW

a. Project List - March 2024

The Project List was discussed and updated.

Lockhaven NE was discussed, and the Committee would like to have both sides of the bike lanes painted. The next steps would be for a traffic study and then a recommendation to Council.

David Dempster moved for a motion to City Council to request a traffic study for the bike lanes on Lockhaven from the Trail to River Road, on both sides. Hersch Sangster seconded. Passed unanimously. Saldivar, De Blasi, Dempster, Sangster, and Philbrick in favor and Lamb and Myers absent.

Discussion ensued about Keizer Road NE and Verda Ridge, which needs to be studied, and the crosswalk at the circle on the needs to be moved to Keizer Road for safety. Chair Saldivar explained the plan to add a sidewalk on Verda and a crosswalk would likely be installed on May Street.

David Dempster moved for a motion for City Council to do a study of installing a sidewalk on the North side of Keizer Road from Verda to the existing sidewalk. Hersch Sangster seconded. Passed unanimously. Saldivar, De Blasi, Dempster, Sangster, and Philbrick in favor and Lamb and Myers absent.

Discussion ensued about Chemawa Road and River Road, Westbound. They would like warning striping for bicyclists.

Hersch Sangster moved to recommend to the City Council to look at the proper flow for cyclists at River Road and Chemawa, Westbound. Michael De Blasi seconded. Passed unanimously. Saldivar, De Blasi, Dempster, Sangster, and Philbrick in favor and Lamb and Myers absent.

5. UPCOMING MAJOR PROJECTS

Chair Saldivar recommends having another spreadsheet with major projects. The Committee has homework to find projects they want to adopt.

a. Aurora-Donald Interchange Online Open House

b. Verda Lane ODOT Project

c. Turf Fields

6. NEW BUSINESS

- a. **Street Art** Chair Saldivar would like one of the Members to take the lead on street art. Members Hersch Sangster and Tammy Saldivar agreed to champion this. Member Shaney Starr and Tammy Kunz, President of the Grater Northeast Keizer Neighborhood Association, are resources for this effort.
- b. **Committee Purpose ~ See Appendix "A" in the attached Resolution.** Chair Saldivar asked about a portion of the Committee's purpose to develop and maintain a master bikeway plan. Councilor Husseman would follow-up with Mayor Clark to see if the master plan was the Transportation System Plan. Member Sangster explained that since this Committee started in 2000 as the Traffic Safety Committee, it merged with the Bikeways Committee, so the bicycles and pedestrians were incorporated with a Committee name change and it assumed the previous bikeway plan.
- Member Sangster said that he's the liaison who is on the Oregon Traffic Safety Commission, which is now the Heidi Manlove, Pedestrian and Bicycle Safety Committee.
- c. **ODOT Speed Zone Discussion** Members were encouraged to review this Committee's portion of the City's website and then discuss the ODOT Speed Zones next month.
- d. **5-second Timing Change for Pedestrians ~ Mike De Blasi** Member De Blasi reported that he didn't receive a response from the City of Salem. Mr. Griffin said that he spoke with the City of Salem, and they use a two to three second timing. Mr. De Blasi would like timing changes at the River Road intersection, intersections by schools, such as Lockhaven and Whiteaker, and maybe Chemawa going to McNary.
- e. **Feedback from the Salem Bike Vision Meeting** David Phillbrick shared on the meeting with the City of Salem, Salem Bike Vision, a Director with Cherriots, and Chair of the Park's Board concerning an effort to create bike routes for safe traveling. One of the main suggestions was the same as what Mr. De Blasi previously suggested, which was to set up a bike committee to review strategic plans and road improvements to have infrastructure that meets all the means of how everyone travels.
- f. **Climate-Friendly and Equitable Community Discussion** Tabled to the next meeting.

7. OTHER BUSINESS

- a. **Former Chair Davis suggests that the Keizer Fire District and the Salem Keizer School District positions be** Tabled to the next meeting.

removed, and the Committee would invite either the Fire District or the School District to discuss certain topics as needed. (Motion to forward recommendation to Council to amend Attachment A to this Committee's Resolution is needed)

- b. **Neighborhood Traffic Management Program (NTMP)** Tabled to the next meeting.

8. **COMMITTEE MEMBER INPUT / NEIGHBORHOOD ASSOCIATION REPORTS** Tammy Kunz, Greater Northeast Keizer Neighborhood President, asked if this Committee's spreadsheet would be accessible for the public to view or if it would only be in the packets. Mr. Kunz was fine to access the spreadsheet in the packets. She asked Member Sangster if he would put together a Bike Skills Fair for the upcoming meeting by the Kennedy Neighborhood Family Council. Mr. Sangster tentatively agreed and would communicate with Ms. Kunz.

Mr. Sangster shared the upcoming Earth Day event at Spongs Landing County Park.

Chair Saldivar asked if a traffic study was done for the new turf fields in Keizer Rapids Park. Councilor Husseman offered to look into it.

9. **STAFF REPORT** Mike Griffin, Storm, Operations, and Streets Manager, shared that they are working on the Kennedy neighborhood to possibly have pathways and sidewalks and working on the resurfacing list. The streets are failing, and the resurfacing would include Keizer Road to stop just East of Kennedy Elementary School. That neighborhood would have some updates made to the ADA ramps. Newberg, Chehalis, and Joan are also scheduled to be resurfaced now that the waterline project was complete.

10. **POLICE LIAISON REPORT** Member Dempster asked about specific educational activities that the Keizer Police Department would be involved with during the rest of 2024.

Officer Jorge Miranda shared that the Police Department hosts the National Night Out. They would be participating in Coffee with a Cop, Faith with the Blue, and two bike fairs. They also get together with Keizer Fire on properly

installing car seats and educating the public.

**11. COUNCIL
LIAISON REPORT**

Councilor Husseman reported about City Manager Brown applying for another grant for the turf fields in Keizer Rapids Park to add additional resources and upgrade the bathrooms. The Council discussed the retire/rehire policy for the City, and the City promoted Officer Quintero to Sergeant. Marion County Health and Human Services reported on their annual survey on intoxicated driving, as well as alcohol, tobacco, and drug use.

12. ADJOURNMENT

Meeting adjourned: 8:22 p.m.

Minutes approved: _____

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To: Traffic Safety/Bikeways/Pedestrian Committee
From: Bill Lawyer, Public Works Director
Subject: Manual on Uniform Traffic Control Devices (MUTCD)

Proposed Motion

N/A

I. Summary

Scott Mansur with DKS Associates will provide a presentation on the changes to the Manual on Uniform Traffic Control Devices (MUTCD).

II. Background

Please visit the following Websites:

[MUTCD Kittelson.com History - 11th Edition](#)

[MUTCD Federal Highway Information - 11th Edition](#)

III. Current Situation

Please visit the following Websites:

[MUTCD Kittelson.com History - 11th Edition](#)

[MUTCD Federal Highway Information - 11th Edition](#)

IV. Analysis

- A. **Strategic Impact** - Unknown to City
- B. **Financial** - Unknown to City
- C. **Timing** - Unknown at this time
- D. **Policy/Legal** - N/A at this time

V. Alternatives

- A. N/A

VI. Recommendation

Staff recommends discussion by the Traffic Safety, Bikeways and Pedestrian Committee.

Attachments

None

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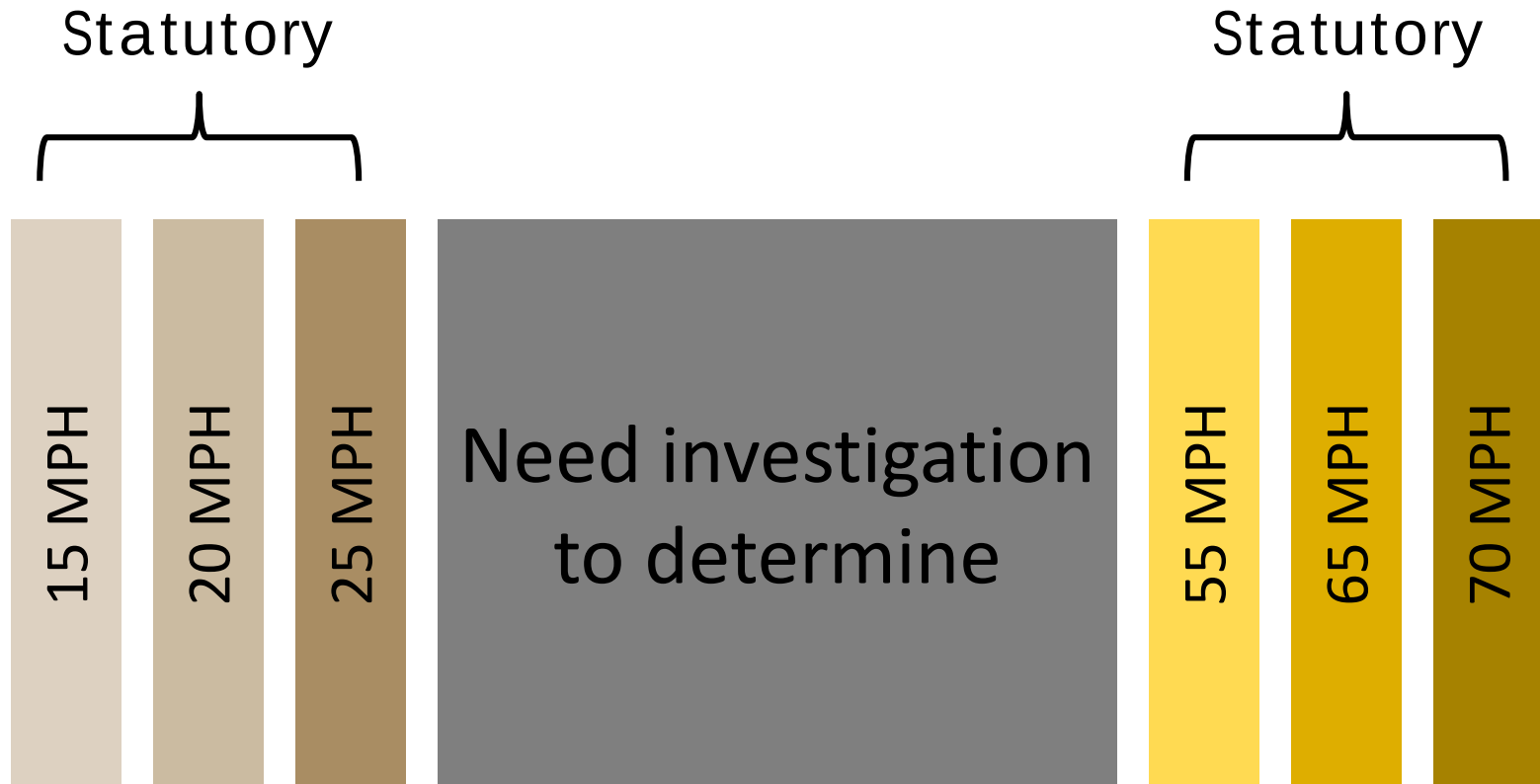
ODOT Speed Zones

Keizer Transportation Safety Committee
August 2019



How are speeds set in Oregon?

Statutory versus designated speeds



*Designated may be any speed or if roadway does not meet statutory requirements



Designated Speeds

Requirements of the statutes



Requires engineering investigation



Investigation concludes current posted speed unsafe



Speed Zone Investigation



Collected, compiled, analyzed:

Roadside character

Traffic mix & volume

Crash data

Roadway widths

Travel speeds



Current speed setting practices

- Relies on 85th percentile speeds
- Number of crashes, geometry and context
- More flexibility in urban areas
- Post speeds typically below 85th percentile
- Operating speeds typically 5 to 7 mph over posted



National speed setting practices

Similar to Oregon Practices-

- 85th percentile
- Other factors considered
- Rural roads versus urban roads



Recent and current efforts



Research and Surveys

NCHRP 17-76/855

NTSB Report

TTI and AAA Survey

MUTCD Proposed
Changes



Options for setting speeds

Context NCHRP Report 855

Land use



NCHRP 855—Road user priority based on expanded FCS (Figure 2)

Context → Roadway ↓	Rural	Rural Town	Suburban	Urban	Urban Core
Principal Arterial	  	  	  	  	  
Minor Arterial	  	  	  	  	  
Collector	  	  	  	  	  
Local	  	  	  	  	  

User Priority:

High



Medium



Low



Establishing target speeds based on NCHRP Report 855

Context → Roadway ↓	Rural	Rural Town	Suburban	Urban	Urban Core
Principal Arterial	High	Medium to Low	High to Medium	Medium to Low	Low
Minor Arterial	High	Medium to Low	Medium	Medium to Low	Low
Collector	Medium	Low	Medium	Low	Low
Local	Medium	Low	Low	Low	Low

Target Speed:

Low < 30 mph

Medium 30—45 mph

High > 45 mph



Using NCHRP 855 to develop national guidance for setting speed limits

- NCHRP 17-76 will build upon NCHRP 855:
 - Factors that influence operating speed
 - Guidance for establishing speeds on all roadways
- Final report due in 2019



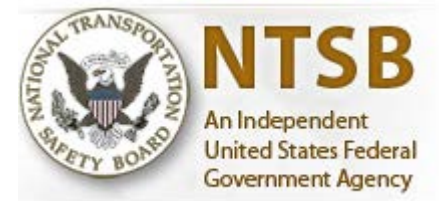
NCHRP 17-76 recognizes recent trends & research activity

NACTO

“State rules or laws that set speed limits at the 85th percentile speed should be repealed”

NTSB report

Remove guidance in the MUTCD that recommends speed limits should be within 5 mph of the 85th percentile speed



How NCHRP 17-76 is developing guidance

- Build guidance based upon the relationships between
 - Speed,
 - Crashes, and
 - Roadway characteristics
 - Context
 - Vulnerable users
- Build data from two major cities

Context → Roadway ↓	Rural	Rural Town	Suburban	Urban	Urban Core
Principal Arterial	High	Medium to Low	High to Medium	Medium to Low	Low
Minor Arterial	High	Medium to Low	Medium	Medium to Low	Low
Collector	Medium	Low	Medium	Low	Low
Local	Medium	Low	Low	Low	Low

Target Speed:
Low < 30 mph
Medium 30—45 mph
High > 45 mph



Austin ,TX



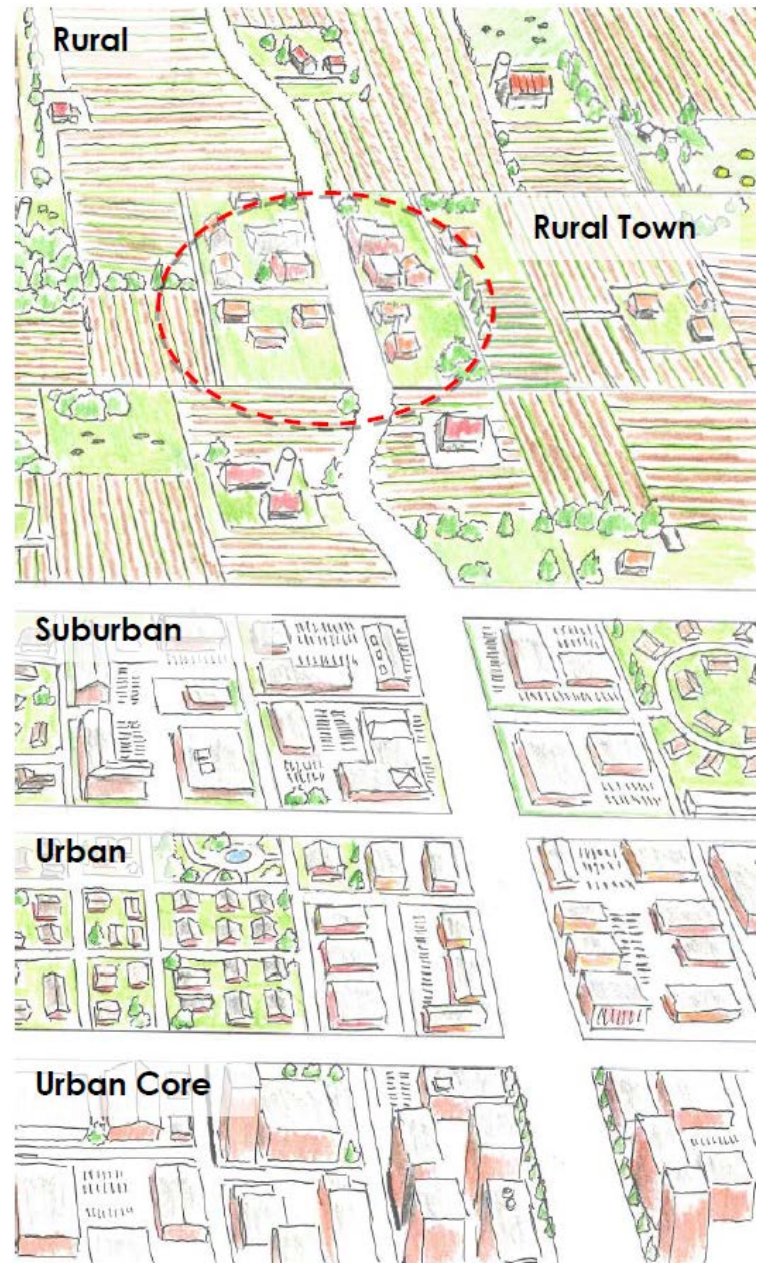
Ann Arbor, MI



Oregon options

Transition to context based approach for setting speeds

- NCHRP 855 – Context and Project 17-76 – Speed Setting Guidance
- Expand Portland Pilot to other jurisdictions
- Add flexibility, especially in urban areas



Other considerations



- Publish guidance on setting design speeds
- Clarify best practices for designs
- Clarify what elements influence operating speeds
- Clarify responsibility in designing roadways
- Provide assistance to small agencies
- Provide outreach on the process



How should we approach changing the way we set speeds?



- Sought OTC permission
- Form advisory group to recommend potential changes
 - Look at Portland Pilot
 - Look at NCHRP 17-76
- Bring in national experts for advice
- Rulemaking process



Timelines



✓ Feb 2019
Advisory Group

✓ Sept 2019
National Experts

✓ Sept 2019
Draft Rule

✓ Sept 2019
Rule Process

✓ Oct 2019
File w/ SOS

✓ Dec 2019
Public Meetings

✓ Early 2020
Approval



Proposed Target Posted Speeds

Context > Roadway Class	Urban Core/CBD	Urban Mix	Suburban Commercial and Residential	Suburban Fringe
Arterial	20-25 Low	25-30 Med Low	30-35 Med High	35-45 High
Collector	20-25 Low	25-30 Med Low	25-35 Med	30-40 Med High
Local	20-25 Low	20-25 Low	25-35 Med	25-35 Med

Speed must meet one of the following:

- Within 5 mph of 50th percentile speed
- Within the pace limits

Speed can vary 10 mph below 50th if:

- Bicycle crash risk score (high use?)
- More than one F&A in 3 yrs
- Less than 50% of P or B facilities
- With STRE approval:
 - Funded Plan for improvements



Proposed Target Posted Speeds

Context > Roadway	Rural Highways	Rural Communities
State Highways	50-65 Stat 55 or 65	25-45 mph
County Roads (and other)	45-55 Stat 55	25-45 mph

State Highways is within 5 mph of 85th or
County Road is within 5 mph of 50th

- 10 mph if crash rate exceeds statewide F&A by 50%
- 10 mph if local functional class
- 15 mph if passing through developed land uses area

Rural Communities (unincorporated communities) is:

- within 5 mph of 50th percentile speed or
- within pace limits and

*Typically less than ½ mile segment (if longer than 1 mile may treat as urban)

*Provide Transition speed zone if change is more than 20 mph





Questions?

Traffic Safety, Bikeways & Pathways - ACTIVE PROJECTS

Document initiated June 2023. REVISED from the 03/21/24 mtg.

P r i o r i t y	Project	NA	Type of project	Date added	Date discussed by committee	Status	Comments
	Verda and Chemawa NE	GNE	Flashing Crossing	6/7/2023		Monitor	No update. Brought up by mayor at Council meeting. Would like a Study for monitoring. 02/15/24-speed survey in progress. 03/21/24 - Public Works is working on speed advisory signs.
	Lockhaven N near McNary	NW	RRFB- Rectangular Rapid Flashing Beacon	6/7/2023		Monitor	Engineer Warrant Study has been completed and results will be presented to Council on 11/20/23 for Council to provide direction to staff. Studay already done. 02/15/24 - Need to approach Budget Committee to move forward. 03/21/24 - RFP for next year's budget; discuss in July of 2024.
	Candlewood NE Curve at Brooks NE	SE	Flashing Amber Beacon for curve warning	6/7/2023	2/16/2024	Monitor for further concerns	Make recommendation. Nothing set aside in current budget for this. Lt. Wenning suggested using chevrons. 02/15/24- There are chevrons there.

	Alder NE @ Brooks NE	SE	(2) Solar Speed Displays on Alder NE @ Brooks Ave NE- one for each direction.	6/7/2023		Monitor	Going to Council 11/20/23 - Council needs to direct timeline as nothing set aside in current budget for this. 02/15/24- Should be here in mid-February & Public Works will install it. 03/21/24 - Speed displays were installed last week. School & sidewalk signage are installed. Dawn Wilson invited the SEKNA Chair to speak on the result.
	Signs along Bike path, the Parkway side.	SE	Signs	6/7/2023		Monitor	In process. City is working on this with ODOT. Monitor the resolution in 3 months. 02/15/24- Awaiting feedback on progress and schedule. 03/21/24 - Councilor Husseman spoke w/ODOT & he read email; no IGA; \$1,000+ for signs and \$2,600 w/labor; working on grant; City would have to maintain signs. Mike to look into situation & report back to TSBP.
	Lockhaven NE bike striping at River Rd -- Eastbound only at Creekside Bus Stop	none		6/15/2023		Monitor	In Process: City to address with striping. Mayor Clark said that this is a go and Bill Lawyer will ease it out to make a bike lane pullout to not be as sharp. 02/15/24- Mr. Sangster believes painting is critical for bicyclists eastbound & westbound. 03/21/24 - Motion made to have both sides of bike lanes painted & for traffic study.

	Keizer Rd NE: Verda-Ridge	none	Heavy pedestrian & bicycle useage	7/20/2023		Monitor	03/21/24 - Keep on list & remind Bill Lawyer for a sidewalk in front of church. Motion made to do a study of installing a sidewalk on the N. side of Keizer Road from Verda to existing sidewalk.
	Chemawa Rd & River Rd, Westbound	NW	Green warning striping for bicyclists	11/16/2023		Monitor	03/21/24 - Need traffic safety study or paint to show bike lane. Motion made to look at proper flow for cyclists.
	River Road, intersection, intersections by schools (Lockhaven & Whiteaker) and Chemawa going to McNary.		Change 5-second Timing to 2 or 3 seconds for Pedestrians.				Per 03/21/24 meeting. Mike will have more conversations w/the City of Salem.
	Turf Fields at Keizer Rapids Park		Traffic Study				Councilor Husseman is looking into this.

Traffic Safety, Bikeways & Pathways - COMPLETED PROJECTS

Document initiated June 2023. REVISED from the 03/21/24 mtg.

Project	NA	Type of project	Status	Comments
Cummings/Delight N Speed Table	WK	Speed Table	Completed	FY 23/24 Construction date: August 2023. WKNA provided feedback at the last meeting on the speed table at the school.
Library crosswalk at Rickman Rd NE	none	RRFB-Rectangular Rapid Flashing Beacon	Completed	FY 23/24 Construction date: July 2023
Claggett St NE: River- 10th/ 10th: Claggett- Chemawa NE	none	Speed study	Completed	Speed study complete showing 85th% EB 26mph, WB 27mph. Avg. EB 20.24mph, WB 20.53mph Data indicates there is not a speeding issue.
Windsor Island Rd / Willow Lake	WK	Paint / no parking	No Action	Evaluated by Public Works - no acted needed.
Meadowlark & 14th / Gubser School	GG	speed study	Monitor	Police monitoring and traffic study. Officer Powell reported on completed speed study on Meadowlark for school traffic: average is 6 mph under speed limit at 19 mph.
Shoreline Speed Display	WK	Speed display	Completed & Monitor	2023. 02/15/24- Need Post Study from Neighborhood Association. WKNA provided feedback at the last meeting.
Dearborn, near Claggett Creek Park	GNE	Crosswalk assessment	No Action	Assessed by PW in October 2023; This was brought to Bill Lawyer and he said we will not be putting a crosswalk there.
Hidden Creek and Brook Hollow	GNE	Painting project	Completed	The curbs were painted yellow October 2022.

Traffic Safety, Bikeways & Pathways - OUTSIDE OF TSBP SCOPE

Document initiated June 2023. REVISED from the 03/21/24 mtg.

Project	NA	Type of project	Comments
Verda at Dearborn NE		Cherriot bus stop at Dearborn NE	NA will need to contact Cherriots. Councilor Husseman to look into this. Not a Public Works Project.
Ben Miller Family Park - Fence			This to be addressed by Parks Dept.
Chemawa NE Curve on west side before approaching Lucinda Ave NE	GG	(1) Solar speed display	Make recommendation. Nothing set aside in current budget for this. 02/15/24- This falls under Public Works.

Arnold NE/Beebe NE corner	SE	Paint curb yellow for No Parking	No Action	I drove it at various school times and did not see any issues. This kind of problem with cars nosed out into the roadway is a PD enforcement issue.

Traffic Safety, Bikeways & Pathways - MAJOR PROJECTS

Document initiated June 2023. REVISED from the 03/21/24 mtg.

P r i o r i t	MAJOR Projects	Committee member	Summary of project	Date added	Comments
	Aurora-Donald Interchange Online Open House			3/21/2024	
	Vera Lane ODOT Project			3/21/2024	
	Turf Fields			3/21/2024	